

Message Text

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PAGE 01 GENEVA 05588 152134Z

64

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

ERDA-05 CIAE-00 H-02 INR-07 L-03 NSAE-00 OIC-02

OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

TRSE-00 NSC-05 ACDA-05 BIB-01 CU-02 ERDE-00 /080 W
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TO SECSTATE WASHDC IMMEDIATE 4645

INFO SECDEF

C O N F I D E N T I A L GENEVA 5588

E.O. 11652: GDS

TAGS: CSCE PFOR PARM XG

SUBJ: CSCE: CBMS-MANEUVERS MEASURE

REF: GENEVA 5503 B) STATE 165694

1. SUMMARY. SOVIETS AND PACT HAVE RELUCTANTLY ACCEPTED OPERATIVE PARA IN MANEUVERS TEXT ON AMPHIBIOUS/AIRBORNE ELEMENTS IN COMBINED MANEUVERS, ALONG LINES IN REF (A), BUT NATURE OF COMMITMENT IS STILL UNSETTLED. TURKISH REP HAS AS YET GIVEN NO INDICATION OF FLEXIBILITY ON AREA, AND IS RESISTING SUBCOMMITTEE EFFORT TO DISCUSS IT. WE HAVE NOT YET USED GUIDANCE IN PARA 2 OF REF (B) IN SUBCOMMITTEE, BUT MAY NEED TO DO SO ON JULY 16. END SUMMARY.

2. ON BEHALF OF ALLIES, UK REP IN MORNING OF JULY 15 INTRODUCED IN SUBCOMMITTEE PROPOSED TEXT FOR THIRD OPERATIVE PARA IN REF (A), BUT ENDING WITH "WILL BE GIVEN".

3. SOVIETS AND WARSAW PACT REPS SAID THEY WERE RELUCTANT TO CONTEMPLATE ANY SUCH TEXT IN FINAL HOURS OF CONFERENCE, AND WOULD ONLY DO SO ON UNDERSTANDING THAT TEXT WAS "LINKED WITH SOLUTION TO OTHER ISSUES". NEUTRALS EXPRESSED SUPPORT
CONFIDENTIAL

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PAGE 02 GENEVA 05588 152134Z

FOR IDEAS IN TEXT, BUT THOUGH THEY COULD BE MORE CLEARLY

EXPRESSED. AS RESULT, UK OFFERED FOLLOWING REDRAFT IN AFTERNOON SESSION OF SUBCOMMITTEE:
"IN THE CASE OF COMBINED MANEUVERS WHICH DO NOT REACH THE ABOVE TOTAL BUT WHICH INVOLVE LAND FORCES TOGETHER WITH SIGNIFICANT NUMBERS OF EITHER AMPHIBIOUS OR AIRBORNE TROOPS, OR BOTH, NOTIFICATION WILL ALSO BE GIVEN". (THIS NEW TEXT WAS CLEARED IN ALLIED CAUSUS PRIOR TO INTRODUCTION, AND IN OUR VIEW BETTER MEETS US REQUIREMENTS IN MAKING CLEAR THAT ANY "COMBINED MANEUVERS" INVOLVING ONLY NAVAL AND AMPHIBIOUS FORCES, OR AIR AND AMPHIBIOUS FORCES, ARE NOT COVERED).

4. SOVIETS AND PACT SAID THEY COULD ACCEPT PARA ON CONDITION THAT NATURE OF COMMITMENT WAS EXPRESSED AS "MAY", "MIGHT", OR "CAN VICE "WILL", AND ON CONDITION THAT OTHERS COULD SHOW FLEXIBILITY ON AREA. OTHERS SUGGESTED "OUGHT TO" OR "SHOULD" AS ALTERNATIVES TO "WILL", AND VARIOUS VERBS ARE NOW IN BRACKETS IN WORKING TEXT.

5. SUBCOMMITTEE THEN TURNED TO AREA QUESTION, WITH PACT AND SOME NEUTRALS DIRECTLY HINTING THAT IT WAS NOW UP TO TURKISH OBJECTION FROM ANY CSCE PARTICIPANT TO AN EXCEPTION CLAUSE FOR AREAS CLOSE TO NON-PARTICIPATING STATES, AND CANADIAN REP SAID HE COULD PRESENT A SUGGESTED TEXT TO THIS INTENT, BUT TURKISH REP INTERRUPTED TO REQUEST THAT HE BE RULED OUT OF ORDER. CHAIRMAN REFUSED, BUT CANADIAN SAID HE WOULD NOT OFFER A PROPOSAL OVER TURKISH OBJECTIONS. UNCONSTRAINED BY THIS EXCHANGE, IRISH REP SAID HE WAS PREPARED TO OFFER A SUGGESTION, AND PROPOSED FOLLOWING TO REPLACE TURKISH VERSION OF EXCEPTION CLAUSE:
"NOTIFICATION NEED NOT BE GIVEN IN AREAS ADJACENT TO FRONTIERS WITH NON-PARTICIPATING STATES".
TURKISH REP DECLINED TO COMMENT ON TEXT, AND SUBCOMMITTEE ADJOURNED SHORTLY THEREAFTER.

6. ALTHOUGH THERE WAS NO DISCUSSION OF PARA ESTABLISHING THRESHOLD, THIS TEXT WILL AGAIN COME UP IN MORNING OF JULY 16, AND WE UNDERSTAND SWEDES, SWISS, AND OTHERS WILL PROPOSE AMENDMENTS IN LIGHT OF NEW DRAFT FOR SUBSEQUENT PARA DESCRIBED ABOVE. IN THIS EVENT, WE WILL IN ACCORDANCE WITH REF (B) MAKE CLEAR THAT WE CAN ONLY AGREE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 GENEVA 05588 152134Z

TO CHANGES TO CLARIFY TERMS OF THRESHOLD AS APPLYING TO INDEPENDENT MANEUVERS OF AMPHIBIOUS OR AIRBORNE FORCES OVER 25,000, IF OTHERS CAN MAKE SIMILAR HARD DECISIONS ON OTHER ISSUES IN MANEUVER CBM, AND THAT RESULT WILL BE UNDERSTOOD AS "PACKAGE DEAL". IN ADDITION, WE WILL MAKE CLEAR IN INFORMAL SUBCOMMITTEE MEETING AND LATER ON FORMAL RECORD THAT INDEPENDENT NAVAL AND AIR MANEUVERS ARE NOT COVERED BY TERMS OF THIS PARAGRAPH. ABRAMS

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